# @05hr\_SC-VHSMASBGR\_sb0259\_pt01

(FORM UPDATED: 08/11/2010

# **WISCONSIN STATE LEGISLATURE ...** PUBLIC HEARING - COMMITTEE RECORDS

2005-06

(session year)

# Senate

Committee on ... Veterans, Homeland Security, Military Affairs, Small Business and Government Reform (SC-VHSMASBGR)

# **COMMITTEE NOTICES ...**

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# INFORMATION COLLECTED BY COMMITTEE FOR AND AGAINST PROPOSAL

- Appointments ... Appt (w/Record of Comm. Proceedings)
- Clearinghouse Rules ... **CRule** (w/Record of Comm. Proceedings)
- Hearing Records ... bills and resolutions (w/Record of Comm. Proceedings) (ab = Assembly Bill)

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(sb = Senate Bill)

(**sr** = Senate Resolution)

(sir = Senate Joint Resolution)

Miscellaneous ... Misc

# **Senate**

# **Record of Committee Proceedings**

# Committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform

#### Senate Bill 259

Relating to: eliminating various school district and Department of Public Instruction requirements, authorizing a city or village to abolish its police department and contract for law enforcement services with a county, authorizing a county to participate in a municipal revenue sharing agreement, standards for information technology integration, and city health departments.

By Senators Brown, Jauch, Kanavas, Roessler and Kapanke; cosponsored by Representatives Musser, Albers, Hines and Townsend.

July 13, 2005

Referred to Committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform.

August 24, 2005

### PUBLIC HEARING HELD

Present:

(4) Senators Brown, Zien, Breske and Wirch.

Absent:

(0) None.

Excused: (1)

Senator Kanavas.

## Appearances For

• Sheri Krause — Wisconsin Association of School Boards

# Appearances Against

None.

# Appearances for Information Only

• None.

#### Registrations For

- Terry Musser State Representative, 92nd State Assembly District
- Curt Witynski, Madison League of Wisconsin Municipalities

#### Registrations Against

• None.

Present: (5) Senators Brown, Zien, Kanavas, Breske and Wirch.

Absent: (0) None.

Moved by Senator Kanavas, seconded by Senator Zien that Senate Substitute Amendment 1 (LRBs0812/1) be recommended for adoption.

Ayes: (5) Senators Brown, Zien, Kanavas, Breske and Wirch.

Noes: (0) None.

ADOPTION OF SENATE SUBSTITUTE AMENDMENT 1 (LRBS0812/1) RECOMMENDED, Ayes 5, Noes 0

Moved by Senator Breske, seconded by Senator Zien that **Senate Bill 259** be recommended for passage as amended.

Ayes: (5) Senators Brown, Zien, Kanavas, Breske and Wirch.

Noes: (0) None.

PASSAGE AS AMENDED RECOMMENDED, Ayes 5, Noes 0

Daniel Lindstedt Committee Clerk

#### SENATE BILL 259 (LRB -2210)

An Act to repeal 101.14 (1) (d), 115.28 (3m) (c), 115.28 (32), 115.28 (33), 115.28 (34), 115.28 (37), 115.28 (44), 118.07 (2) (b), 118.258 (2) (b) and 120.12 (13); to renumber 120.12 (17); to renumber and amend 118.07 (2) (a) and 118.258 (2) (a); to amend 59.03 (2) (c), 59.26 (1) (intro.), 59.26 (2), 59.26 (3), 59.26 (8) (a), 61.65 (1) (a) (intro.), 62.09 (1) (a), 62.13 (1), 66.0305 (title), 66.0305 (1), 66.0305 (2), 66.0305 (3), 66.0305 (4) (a) 4., 66.0305 (5), 66.0305 (6), 118.258 (1), 120.12 (23), 121.02 (1) (c) 1., 121.02 (1) (k), 121.53 (6) and 250.01 (4) (a) 3.; to repeal and recreate 120.25 (5); and to create 16.971 (2) (cm), 59.26 (10), 59.27 (13), 61.65 (1) (a) 4. and 62.13 (2s) of the statutes; relating to: eliminating various school district and Department of Public Instruction requirements, authorizing a city or village to abolish its police department and contract for law enforcement services with a county, authorizing a county to participate in a municipal revenue sharing agreement, standards for information technology integration, and city health departments.

2005 S. Introduced by Senators Brown, Jauch, Kanavas, Roessler and Kapanke; cosponsored by 07-13. Representatives Musser, Albers, Hines and Townsend. Read first time and referred to committee on Veterans, Homeland Security, Military Affairs, Small 07-13. Business and Government Reform 299 08-03. S. Fiscal estimate received 08-03. S Fiscal estimate received. 08-03. Fiscal estimate received. S 08-09. S. Fiscal estimate received. 08-24.S. 08-24. S. Public hearing held. 09-21. S. Executive action taken. Report adoption of Senate Substitute Amendment 1 recommended by committee on Veterans, Homeland 09-26. S. Report passage as amended recommended by committee on Veterans, Homeland Security, Military 09-26. S. S. 09-26. Available for scheduling. Placed on calendar 9-28-2005 pursuant to Senate Rule 18(1). 09-27. S. Read a second time 377 09-28. S. 09-28. S. 09-28. S. 09-28. S. 09-28. S. 09-28. S. 10-27. 10-27. 2006 02-07. Public hearing held. Executive action taken. 02-07.A. 02-10. A. Referred to committee on Rules 800 02-10. A. Assembly amendment 1 offered by Representative Towns (LRB a2326) 805 02 - 14.A. 02-28.A. 03-02.A. Assembly amendment 1 adopted 899 03-02. A. 03-02. A. 03-02. A. 03-02. A. 03-02. A. Received from Assembly amended and concurred in as amended, Assembly amendment 1 adopted .............. 680 03-03.S. S. 03-03. Available for scheduling. 03-06. S. Placed on calendar 3-7-2006 by committee on Senate Organization. Assembly amendment 1 concurred in 696 03-07. S. Action ordered immediately messaged 696 03-07. S. S. 03-13. 03-24. S. 03-27. S. 03-31. S.

# **Vote Record**

# Committee on Veterans, Homeland Security, Military Affairs, Small Business and Government Reform

Date: Bill Number: Moved by:		nded by:			
Motion:					
Committee Member Senator Ronald Brown, Chair		Aye	No	Absent	Not Voting
Senator Rohald Brown, Chair Senator David Zien Senator Ted Kanavas					
Senator Roger Breske Senator Robert Wirch					
	Totals:				<u> </u>

☐ Motion Carried

☐ Motion Failed





#### Mnuk, Katie

From:

Mnuk, Katie

Sent:

Tuesday, August 16, 2005 5:20 PM

To: Cc: Grant, Peter Offerdahl, Mary

Subject:

Amendment to SB 259

Peter, I'm requesting an amendment to SB 259. I know that several drafters worked on this bill, so please let me know if I need to talk with someone else to get this amendment drafted.

We need the amendment to do the following things:

- -Eliminate Sections 2 13 of the bill. These provisions were included in other legislation, AB 79, which is presently before the Governor.
- -Eliminate Sections 14-20 of the bill. These provisions are included in other legislation, AB 293/SB 146, which is proceeding separately.
- -Change the portion of the bill relating to school board policy on electronic devices by eliminating the words "paging or 2-way" in section 30 of the bill (and anywhere else it's found). This will make the language apply more broadly, to 'electronic communication devices.'

Please let me know if you have any questions. The committee chair tentatively plans a hearing next Wednesday on this bill, and we'd like to have the amendment available for that hearing, if possible.

Thank you, Katie Mnuk Chief of Staff Ofc. of Sen. Ron Brown office: (608) 266-8546 toll-free: (877) 763-6636







# Testimony in Support of SB 259 August 24, 2005

Thank you for this opportunity to testify before you today in support of Senate Bill (SB) 259, which represents the work product of the Senate Select Committee on State and Local Relations, which I chaired.

The Select Committee on State and Local Relations was created in August, 2004 and met three times: August 31, 2004; September 22, 2004 and November 16, 2004. The Committee's charge was to study the statutory relationship between the state and local units of government; propose changes in state statutes that will further economic development and growth, and provide additional tools for local governments to control costs and reduce Wisconsin's tax burden.

Over the course of its existence, Committee members heard many suggestions from all levels of Wisconsin government. Members developed consensus items of support, and those items have been drafted into SB 259, which is before you today.

#### **Provisions of SB 259 Include:**

- Since counties are required to have a public health director, allow cities that dissolve their health departments to consolidate with county departments, but allow cities to retain the option to reestablish their department if dissatisfied with the consolidation.
- Require the state to use the Enterprise Server BUS as the interface for systems the state deploys, thus facilitating integration of state systems into existing county systems.
- Make several changes to outdated or unneeded school district and DPI provisions:
  - Eliminate the requirement that school boards annually adopt a policy on access to extracurricular and recreational school activities.
  - Change the requirement that school districts must annually report to DPI when they contract with another district to use the latter district's facilities or equipment, to instead require that they maintain such a policy.
  - Eliminate the requirement that DPI coordinate teacher exchanges.
  - Eliminate the requirement that DPI promote public awareness of, access to, and training of health professionals for rural and underserved urban areas.
  - Eliminate the requirement that DPI report to the Legislature every three years on CESA programs and services.

- Make permissive the requirement that school boards pay tuition of a pupil enrolled in the school district who attends the UW system if the course the pupil is taking is not offered by the district, the pupil will receive high school credit for the course, and the pupil is not enrolled in Youth Options program. Move the provision to the section of the statutes outlining school board powers.
- Change the requirement that each public and private school annually file a fire drill report with the Dept. of Commerce and the local fire department, to instead require that schools keep a record of each fire drill for at least 7 years.
- Change the requirement that school bus accidents be reported to DPI. Instead, require those reports be submitted to the school board.
- Eliminate the requirement that school boards maintain a mailbox for each school located on a rural mail route.
- Eliminate the uniform pupil transcript system under s.115.28(32), since completion date for this system was set in statute by July 1, 1993.
- Eliminate authorizing language for consolidated planning grants under s. 115.28(33), since a single grant was awarded in the 1991-92 school year.
- Eliminate a grant to the University of Wisconsin-Milwaukee for a pilot direct instruction program under s. 115.28(44). The last year for the grant was 2002-03.
- Modify the statutory requirement that school districts 'develop a written, sequential curriculum plan' to instead require that they 'maintain a written plan . . .'

#### Amendment LRB 0182/1:

A few provisions of SB 259 are addressed in separate legislation. I have drafted an amendment, LRB 0182/1, which removes or modifies the following provisions:

#### Removed:

- Authorize counties to participate in municipal revenue sharing agreements. This has been introduced as separate legislation: SB 146 and AB 293.
- Clarify that a municipality may disband its police department and contract with the county for law enforcement services. This has been enacted as 2005 Act 40.

#### Modified:

- SB 259 changes a requirement in current law that school boards adopt rules prohibiting pupils from using or possessing a paging or 2-way communication device while on school premises, and submit those rules to DPI. Instead, SB 259 allows schools to provide a copy of the policy to each pupil if the board adopts such a rule.
  - LRB 0182/1 eliminates the words 'paging or 2-way' to apply the provision to electronic communication devices, to better accommodate rapidly changing technology.





# SB 259: Items from the Select Committee on State and Local Relations

- This bill represents consensus items from the Senate Select Committee on State and Local Relations, created in August, 2004 and met three times:
  - o August 31, 2004;
  - o September 22, 2004 and
  - o November 16, 2004.
- The Committee's charge was to:
  - study the statutory relationship between the state and local units of government,
  - propose changes in state statutes that will further economic development and growth, and
  - provide additional tools for local governments to control costs and reduce Wisconsin's tax burden.
- Committee members developed consensus items of support, which are included in the draft. Bill has bipartisan support.

# Highlights of the Provisions Included in SB 259:

# **Local Government:**

- Counties are required to have a public health director. If cities dissolve their health departments to consolidate with county departments, current law prohibits them from re-establishing if the consolidation doesn't work.
  - <u>Disincentive</u> to consolidation.
  - This bill allows cities to retain the option to reestablish their department if dissatisfied with the consolidation.

# **State Government:**

 Requires the state to use the Enterprise Server BUS as the interface for systems the state deploys, thus facilitating integration of state systems into existing county systems.

# **Schools:**

- Make several changes to outdated or unneeded school district and DPI provisions, including:
  - Makes permissive the requirement that school boards pay tuition for pupils attending the UW system if the course is taking is not offered by the district, the pupil will receive high school credit for the course, and the pupil is not enrolled in Youth Options program.
  - Change requirement that each public and private school annually file a report pertaining to fire drills with Commerce and the local fire department to instead require that schools keep a record of each fire drill for at least 7 years.
  - Eliminate obsolete requirements, such as the one authorizing consolidated planning grants, since a single grant was awarded in the 1991-92 school year.
  - Eliminating various obsolete requirements and update outdated reporting requirements.
    - There are many more provisions related to schools, and I've attached a complete list of the bill provisions to the written testimony, for your information.

# **AMENDMENT**

I want to bring your attention to an amendment I've introduced. It does two things:

- Updates a current law provision relating to setting policy for pagers in schools.
  - SB 259 was initially drafted to address cell phones.
  - Amendment changes bill language to be more general to cover '<u>electronic communication devices</u>,' to account for rapidly-changing technology.
  - Amendment also makes the setting the policy permissive.

- Removes two provisions of the original package that are proceeding separately.
  - 1. Authorize counties to participate in municipal revenue sharing agreements.
    - Already moving as SB 146 (exec'd today) and AB 293.
  - 2. Clarify that a municipality may disband its police department and contract with the county for law enforcement services.
    - Signed into law as Act 40.

Thank you, and I'm happy to answer any questions.





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as of Tuesday, August 23, 2005

# 2005-2006 legislative session

# Legislative bills and resolutions

(search for another legislative bill or resolution at the bottom of this page)

Text, Sponsors and Analysis Lobbying Effort on this item Status and Fiscal Estimate

# Senate Bill 259

department and contract for law enforcement services with a county, authorizing a county to participate in a municipal revenue sharing eliminating various school district and Department of Public Instruction requirements, authorizing a city or village to abolish its police agreement, standards for information technology integration, and city health departments. (FE)

(	•		Place pointer on icon to display comments,	display comments	
	Organization	These operanizations have nonowfod lobby ing on this proposal.	click icon to display prior comments	or comments	
Profile	Profile Interests	These of gamizations have reported foodying on this proposar:	Date Notified   Position   Comments	Position	Comments
•	۰	Fox Cities Chamber of Commerce & Industry	8/10/2005	4	
•	۰	Wisconsin Association of Local Health Departments and Boards	8/9/2005	e.	
•	•	Wisconsin Association of School Boards Inc	7/29/2005	4	
•	۰	Wisconsin Education Association Council	8/22/2005	C.	
•	۰	Wisconsin Public Health Association	8/9/2005	•	

Select a legislative proposal and click "go"

House

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